Targeting Natural Resource Corruption

Welcome! We will begin shortly. This is a Zoom webinar. All participant videos are off and lines are muted, but please feel free to introduce yourself in the chat.





This event is made possible by the generous support of the American people through the United States Agency for International Development (USAID). The contents are the responsibility of the Targeting Natural Resource Corruption project and do not necessarily reflect the views of USAID, the United States Government, or individual TNRC consortium members.

TNRC Learning Series

Definitions matter: What do we mean when we talk about corruption in conservation, and what difference does it make?



Targeting Natural Resource Corruption **Get engaged** Q ... Audio Settinas Leave Meeting Chat Raise Hand 0&A Q **1.** Pose questions at any time by clicking on the "Q&A" icon 0&A "Like" questions to "upvote" them for the moderator and/or answer from your experience 凸1 **2. Exchange thoughts with other participants via chat** Introduce yourself and share your own insights and ideas in the chat window Host is sharing poll result **3.** Respond to polls as they are launched Make your selections and remember to click "submit"! How are you attached to the auc



Where are you based?

a. Africa
b. Asia
c. Latin America and the Caribbean
d. North America
e. Europe
f. Other







What we'll cover

- How has corruption been defined in relation to renewable natural resources?
- How have understandings, definitions and indicators of corruption relevant to natural resources changed or evolved over time and space?
- What are the main implications of the various definitions of corruption in terms of prioritization of policies and approaches for tackling natural resource corruption?
- What lessons should natural resource management practitioners take away from discussions on corruption definitions and how might they apply these in their work?
- Insights from natural resource sector cases (Ghana & Peru)

What are we talking about when we talk about corruption?

Practitioner Definitions

TI and WB definitions similar, focus on agency of individuals

TI: Abuse of entrusted power for private gain (Note: focus on both public and private power)

WB: Abuse of public office for private gain (Note: focus on public office)

Academic Definitions

Academic definitions more diverse, greater focus on systemic factors

Robbins: A system of normalized rules, transformed from legal authority, patterned around existing inequalities, and cemented through cooperation and trust (Context: Forestry)

Al-Kasim, Søreide and Williams: Manipulation of framework conditions to benefit narrow interests over broad societal interests (Context: Extractive Industries)

POLL

From your perspective, which definition is most helpful for understanding and responding to the impact of corruption in your work?

a. <u>Transparency International:</u> "Abuse of entrusted power for private gain"
b. <u>World Bank:</u> "Abuse of public office for private gain"
c. <u>Robbins:</u> "A system of normalized rules, transformed from legal authority, patterned around existing inequalities, and cemented through cooperation and trust"

d. <u>Al-Kasim et al:</u> "Manipulation of framework conditions to benefit narrow interests over broad societal interests"







| | | Public sphere | e | | | |
|-------------------------|----|----------------|---|--|---------------------|--|
| | WB | | | | | |
| Individual behaviour | TI | | A-K, S, W | Robbins | Systemic factors | |
| | | | | | | |
| | | | | Other dimensions: Informal/formal institutions Social norms and customs | | |
| | | Private sphere | Is power enstrusted or taken? | | | |

Three main theoretical perspectives in recent corruption research



Implications #1

Corruption=individual deviance=principalagent responses work (i.e. law enforcement, bureaucratic sanctions etc.) Corruption=system failure=collective action responses needed (i.e. negotiate new political settlement etc.)





Implications #2

Quality of analysis matters for developing appropriate responses

Our assumptions about corruption, a context, a problem, our own position, can skew understanding and make the road to good responses longer





TNRC Learning Series

Definitions matter: What do we mean when we talk about corruption in conservation, and what difference does it make?



Why corruption definitions matter: "land grabbers" in Ghana

• Biofuel land grabbing euphoria in mid-2000s

20

- Institutionalised corruption and institutional pluralism – outcome of colonial legacy
- Endless struggles for authority over land
- Re-invention of custom and manipulation of laws to legitimise land deals

"Mischaracterisation" of the corruption problem



Imageries of the contested concepts "land grabbing" and "land transactions": Implications for biofuels investments in Ghana



Festus Boamah

Department of Geography, University of Bergen. Post Box 7802, N-5020 Bergen, Norway.

ARTICLE INFO

ABSTRACT

Article history

In Chana, the contested concents of "land grabbing" and "land transaction" are strategically applied by

"Mischaracterisation" of the corruption problem cont d

- Customary land tenure regime & ambivalence towards large-scale agricultural investments
- Land reform initiatives re-produce existing complexities
- Bureaucratic procedures in land registration reinforce the role of chiefs as 'kingpins' of large-scale land deals.
- Lack of clarity on the role of chiefs Landowners or custodians of Land?
- Lack of clarity on which institution must decide Chieftaincy institution or state institutions?
- Fluid land boundary demarcations must decide per formal law or custom?

Which corruption perspective applies?



- Corruption as problem-solving? e.g. biofuel investors and labour migrants cut corners to circumvent constraints or maximise gains as the *most promising remediation* strategy?
- Corruption as Collective Action Problem? e.g. clandestine manoeuvres as <u>norms</u> set and justified by <u>precedents</u>?
- Corruption as Principal-Agent Problem? e.g. near invincible, rapacious chiefs, or "lame-duck" state elites, or selfish politicians pursuing personal gains against collective interests of unsuspecting or unprincipled population?

Outcomes of large-scale land deals



- "Legal" Land Deals but massive land dispossession social justice problems!!!
- Legality or morality?

Identifying remedial responses

- Who are the real "land grabbers"?
- The state?
- Chiefs?
- Biofuel Investors?
- Land users?
- What are suitable remedial measures?
- Strong state regulations to curtail the powers of chiefs?
- Collaboration between all actors?

TNRC Learning Series

Definitions matter: What do we mean when we talk about corruption in conservation, and what difference does it make?



Shapes of corruption in Peru's forest sector

- Development of cross-sectoral approach aimed at ensuring the effective regulation and control of environmental and forest crimes
- Direct support to Regional Governments to strengthen their institutional capacity to address illegal logging
- Work at community level to implement responsible practices for forest management
- Formal recognition of indigenous people land rights, and approval of land titling programs
- Yet, Peru ranks fifth in the world and third in the Americas in terms of suffering the most tropical primary rainforest loss





Identifying remedial responses

- Comprehensive approach: Amazon as a territory, with different actors in dispute
- Accountability beyond criminal liability as a way to challenge "normalized rules": Each time illegal timber is detected, independent commission must investigate to discover what went wrong and implement measures
- Support indigenous groups reports on illegal logging. Introduce clauses in the contracts/agreements with national, regional and local authorities
- Consider the issue of land titling at the core



Some main takeaways

- Corruption can be defined differently;
- How it is defined, and who does the defining, matter for diagnosis and remedy;
- Definitions should be appropriate for sectoral and geographic contexts;
- Corruption analysis tends to be improved when positionalities are explicit, methods are appropriate to research questions, and peer review is double-blind;
- There are muliple opportunities in project cycles to integrate improved corruption analysis.

Sources

- Al-Kasim, F. T. Søreide, D.A. Williams. 2008 *Grand corruption in the regulation of oil*. U4 Issue No. 2. Chr. Michelsen Institute. Bergen.
- Boamah, F. 2014. "Imageries of the contested concepts "land grabbing" and "land transactions" : Implications for biofuels investments in Ghana". *Geoforum*. Vol. 54.
- Gianella, C., M. Paredes, L. Figueroa. Forthcoming 2021. *Informality and power: Explaining the limits to institutional approaches for tackling forest corruption in Peru*. TNRC Topic Brief.
- Robbins, P. 2000. "The Rotten Institution: Corruption in Natural Resource Management". *Political Geography*. Vol. 19. Issue 4.
- Williams, D.A. and P. Le Billon. 2017. *Corruption, Natural Resources and Development: From Resource Curse to Political Ecology*. Edward Elgar Publishing. Cheltenham and Northampton (MA).

TNRC Learning Series

Definitions matter: What do we mean when we talk about corruption in conservation, and what difference does it make?



POLL

After attending this webinar, would you say that you have:



The main implications of various definitions in terms of policies and approaches for tackling natural resource corruption

How these lessons can be applied in your work

I still don't understand these concepts / I was already familiar with this information







Targeting Natural Resource Corruption

Harnessing knowledge, generating evidence, and supporting innovative policy and practice for more effective anti-corruption programming



This event is made possible by the generous support of the American people through the United States Agency for International Development (USAID). The contents are the responsibility of the Targeting Natural Resource Corruption project and do not necessarily reflect the views of USAID, the United States Government, or individual TNRC consortium members.